1 BEFORE THE ARIZONA CORPORATION COMMISSION 2 COMMISSIONERS 3 MARC SPITZER, Chairman 4 JIM IRVIN WILLIAM A. MUNDELL 5 JEFF HATCH-MILLER MIKE GLEASON 6 KRISTIN K. MAYES 7 In the matter of: DOCKET NO. S-03523A-03-0000 8 INTERNATIONAL GLOBAL POSITIONING,) NOTICE OF OPPORTUNITY FOR INC., a Nevada corporation HEARING REGARDING PROPOSED 9 720 Brazos Street, Suite 500) ORDER TO CEASE AND DESIST, FOR Austin, TX 78701) RESTITUTION, FOR ADMINISTRATIVE 10 PENALTIES, OF REVOCATION AND/OR JOHN J. MADSEN SUSPENSION, AND FOR OTHER 11 11801 W HWY 71 AFFIRMATIVE ACTION Austin TX 78738 12 MICHAEL J. COKER 13 11801 W. HWY 71 Austin, TX 78738 14 JAMES W. DREOS, individually and dba DREOS 15 FINANCIAL SERVICES, and JANE DOE DREOS, husband and wife 16 10201 E. North Ranch Gate Road Scottsdale, AZ 85255 CRD# 802681 17 EDMOND L. LONERGAN and JANE DOE 18 LONERGAN, husband and wife 16126 East Powderhorn Drive 19 Fountain Hills, AZ 85268 20 CORPORATE ARCHITECTS, INC., a Nevada corporation 21 8360 East Via de Ventura, Suite L-200 Scottsdale, AZ 85258 22 Respondents. 23 24 NOTICE: EACH RESPONDENT HAS 10 DAYS TO REQUEST A HEARING

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EACH RESPONDENT HAS 30 DAYS TO FILE AN ANSWER

The Securities Division ("Division") of the Arizona Corporation Commission ("Commission") alleges that RESPONDENTS INTERNATIONAL GLOBAL POSITIONING, INC. ("IGP"), JOHN J. MADSEN ("MADSEN"), MICHAEL J. COKER ("COKER"), JAMES W. DREOS, individually and doing business as DREOS FINANCIAL SERVICES (collectively, "DREOS"), EDMOND L. LONERGAN ("LONERGAN"), and CORPORATE ARCHITECTS, INC. ("CAI") have engaged in acts, practices and transactions, which constitute violations of the Securities Act

I.

of Arizona, A.R.S. § 44-1801 et seq. ("Securities Act").

JURISDICTION

1. The Commission has jurisdiction over this matter pursuant to Article XV of the Arizona Constitution and the Securities Act.

II.

RESPONDENTS

- 2. IGP was incorporated in the State of Nevada on May 15, 2000. At all pertinent times, IGP operated from offices in Arizona located at 10245 E. Via Linda, Suite 220, Scottsdale, Arizona 85258-5317, until approximately June 2001. Upon information and belief, IGP'S principal offices are currently located at 720 Brazos Street, Austin, Texas 78701.
- 3. MADSEN was at all pertinent times Director of Sales and Marketing of IGP, residing at 15634 S. 6th Place, Phoenix, AZ 85048. MADSEN'S last known address is 11801 W. HWY 71, Austin, TX 78738. On November 5, 2001, MADSEN pled guilty to mail fraud in the United States District Court, District of Arizona, a violation of Title 18, United States Code, Section 1341, a Class D felony offense. MADSEN agreed to the following facts, and agreed that the government could prove the following elements:

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First, between mid-1994 and mid-1998 originating elsewhere and continuing within the District of Arizona, the defendant made up a scheme or plan for obtaining money or property by making false promises or statements;

Second, the defendant knew that the promises or statements were false;

Third, the promises or statements were material, that is, they would reasonably influence a person to part with money or property;

Fourth, the defendant acted with the intent to defraud; and

Fifth, the defendant used, or caused to be used, the mails to carry out or attempt to carry out an essential part of the scheme.

United States of America v. John J. Madsen, Plea Agreement, CR-01-1010-PHX-SRB, U.S. District Court, District of Arizona, lodged on November 5, 2001.

- 4. COKER was at all pertinent times President and Chief Executive Officer of IGP, residing at 15634 S. 6th Place, Phoenix, AZ 85048. COKER'S last known address is 11801 W. HWY 71, Austin, TX 78738. COKER signed all stock certificates and warrants to purchase common stock issued by IGP to investors, and all correspondence relating to the investments, as President and/or President/CEO of IGP.
- 5. DREOS was at all pertinent times a registered securities salesman in Arizona, since January 7, 1992, CRD# 802681. DREOS'S last known address is 10201 E. North Ranch Gate Road, Scottsdale, AZ 85255. DREOS was registered as a securities salesman in Arizona in association with American General Securities, Inc. ("AGSI") from November 8, 2001, until he was discharged on or about September 12, 2002. All allegations contained in this Notice of Opportunity for Hearing occurred while DREOS was registered with AGSI.
- 6. From on or about October 9, 2002 until on or about March 25, 2003, DREOS was registered as a securities salesman in association with Fox & Company Investments Inc. Pursuant to A.R.S. § 44-1949, DREOS'S registration as a securities salesman in Arizona was automatically suspended on the date of his termination with Fox & Company Investments Inc., on or about October 9, 2002. Since that date, DREOS has not been registered with any securities dealer. Therefore, pursuant to A.R.S. § 44-

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1947(B), DREOS'S registration expired on December 31, 2002. The Commission has the statutory authority pursuant to A.R.S. § 44-1963(D) and A.R.S. § 44-1947(D), to bring this action to suspend or revoke DREOS'S registration as an Arizona securities salesman within two years after the termination or lapse of his registration.

- 7. DREOS was at all pertinent times licensed with the Arizona Department of Insurance as an insurance salesman, authorized to sell accident, health, and life insurance, and variable life and annuities products. DREOS'S authority to sell variable life and annuities products expired on September 30, 2003. DREOS'S authority to sell accident, health, and life products is current until September 30, 2005.
- 8. ESTHER DREOS was at all pertinent times the spouse of DREOS. ESTHER DREOS is joined in this action under A.R.S. § 44-2031(C) solely for purposes of determining the liability of the marital community.
- 9. At all pertinent times, DREOS was acting for his own benefit, and for the benefit or in furtherance of the marital community.
- 10. LONERGAN'S last known address is 16126 East Powderhorn Drive, Fountain Hills, AZ 85268. LONERGAN is an officer and director of CAI.
- 11. JANE DOE LONERGAN was at all pertinent times the spouse of LONERGAN. JANE DOE LONERGAN is joined in this action under A.R.S. § 44-2031(C) solely for purposes of determining the liability of the marital community.
- 12. At all pertinent times, LONERGAN was acting for his own benefit, and for the benefit or in furtherance of the marital community.
- 13. CAI was at all pertinent times a Nevada corporation, operating in Scottsdale, Arizona. CAI's last known address is 8360 East Via de Ventura, Suite L-200, Scottsdale, AZ 85258.
- 14. IGP, MADSEN, COKER, DREOS, LONERGAN, and CAI may be collectively referred to as "RESPONDENTS." ESTHER DREOS and JANE DOE LONERGAN may be referred to as RESPONDENT SPOUSES.

15. LONERGAN and CAI may be referred to as "LONERGAN".

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III.

FACTS

16. IGP purported to market a global positioning device that, mounted in an automobile, could communicate through a satellite, on a cellular communications technology, information including where it was located, its speed and direction. IGP's plan was to sell stock to private investors and distributorship franchises nationwide to market the device. In or around July 2001, IGP initiated a stock offering, represented as a private placement under federal Rule 506, Regulation D.

- 17. In or around October 2001, MADSEN formed an association with DREOS, who was interested in selling "key-man" life insurance to the principals of IGP, and LONERGAN, who was interested in assisting IGP in its efforts to take the company's stock public in an initial public offering.
- 18. DREOS offered to assist IGP in its efforts to raise private investor funds by referring his insurance customers to purchase stock in IGP'S private offering, on the condition that the principals of IGP would purchase key-man insurance from him, for which DREOS would earn substantial commissions.
- 19. Beginning in or around November 2001, DREOS initiated contacts with his insurance clients for the purpose of inducing them to contact MADSEN for the purchase of IGP private placement stock.
- 20. DREOS invited prospective investors to meetings with MADSEN, who made representations concerning plans for taking IGP public as early as January 2002, and promised substantial potential profit for private investors from trading IGP stock in the public market. LONERGAN assisted in some of these presentations, and spoke optimistically of IGP'S imminent plans to take the company into the public market.
- 21. One of Respondents' inducements for investors to purchase stock in IGP'S private offering was that private investors would receive warrants to purchase IGP stock in an initial public offering. Investors were told that when the company went public, they would have the opportunity to purchase IGP stock

for the reduced price that they paid for their private placement stock, and to resell the stock they purchased in the initial public offering at one and one-half times its original purchase price, thereby recouping the original purchase price of their privately-held stock.

- 22. From about November 2001 through April 2002, through the efforts of Respondents, approximately 33 investors, mostly Arizona residents, invested \$546,500 in IGP private placement stock.
- 23. Although the IGP Offering Memorandum stated that the offering was "For Accredited Investors Only," several of the investors were not "accredited" as that term is defined under federal and state securities laws.
- 24. Some investors did not receive IGP private placement memoranda, or meaningful disclosure of material information about IGP and its principals, prior to investing.
- 25. To this date, IGP is not listed on any public exchange, and the investors have received no return on their investments.
- 26. Upon information and belief, DREOS, knowing that his dealer prohibited his participation in raising venture capital or receiving commissions on the sale of securities that were not approved by his dealer, and that such conduct would result in termination of his employment with AGSI, instructed IGP to pay any compensation resulting from his efforts to raise investor funds to CAI. DREOS drafted a consulting agreement with CAI, whereby DREOS would receive consulting fees from CAI, ostensibly for "Marketing and advertising materials."
- 27. On or about December 20, 2001, IGP paid CAI approximately \$40,000 as commissions for investor funds raised from clients referred by DREOS. On or about December 20, 2001, CAI paid DREOS approximately \$20,000, 50% of the commissions IGP paid to CAI, ostensibly as "consulting fees."
- 28. From late January 2002 through early March 2002, AGSI paid DREOS approximately \$209,000 in commissions, on the sales of variable life insurance policies to MADSEN and COKER. The policies lapsed in October 2002, due to failure to pay large premiums. When the policies lapsed, the companies that issued the policies charged back to AGSI the total amount of commissions paid to

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IV.

VIOLATION OF A.R.S. § 44-1841

(Offer or Sale of Unregistered Securities)

DREOS for the MADSEN and COKER policies. Upon information and belief, DREOS paid back only \$16,770 of the debt owed to AGSI, which AGSI retired, prior to AGSI'S termination of DREOS, by set-offs against commissions DREOS earned from life insurance companies affiliated with AGSI,.

- 29. Upon information and belief, on or about December 12, 2001, DREOS took one of his customers to a meeting with MADSEN, where the customer invested \$50,000 in IGP stock. After that meeting, DREOS borrowed \$25,000 from that customer to purchase IGP stock for himself. DREOS'S customer was also a client of AGSI. The customer was not a relative of DREOS, or in the business of lending funds. At the time that he received the borrowed funds, DREOS told the customer that he would repay him in two weeks. As of May 2003, DREOS still had not repaid the customer.
 - 30. DREOS'S participation in the sale of IGP stock was not approved by his dealer, AGSI.
- 31. Upon information and belief, in or around April 2002, DREOS borrowed \$15,000 from another client, whose spouse was also a customer of AGSI, to purchase the Arizona distributorship for marketing the IGP global positioning device.
- 32. On or around September 12, 2002, AGSI terminated DREOS for failing to follow the firm's outside business activity policy, specifically for failing to disclose and obtain prior written permission as required by the firm in connection with his acting as a consultant and for purchasing a distributorship, related to his conduct with CAI and IGP.
- 33. On or about October 18, 2002, responding to the Division's request for a detailed explanation of his conduct with respect to the matters reported on his U-4 reported on the CRD system, in connection with his application to affiliate with a new dealer as a securities salesman in Arizona, DREOS provided a written statement to the Division in which he failed to disclose that he assisted IGP in raising funds from the sale of stock by referring his insurance clients to IGP and MADSEN.

34. From on or about April 1999 to in or around May 2002, RESPONDENTS offered or sold
securities in the form of stock, within or from Arizona.
35. The securities referred to above were not registered pursuant to the provisions of Articles 6 or 7
of the Securities Act.
36. This conduct violates A.R.S. § 44-1841.
37. MADSEN and COKER directly or indirectly controlled IGP within the meaning of A.R.S. § 44-
1841. Therefore, MADSEN and COKER are liable to the same extent as IGP for its violations of
A.R.S. § 44-1991, pursuant to A.R.S. § 44-1999(A).
38. LONERGAN directly or indirectly controlled CAI within the meaning of A.R.S. § 44-1999.
Therefore, LONERGAN is liable to the same extent as CAI for its violations of A.R.S. § 44-1841,
pursuant to A.R.S. § 44-1999(A).
39. RESPONDENTS participated in or induced the sales of securities within the meaning of A.R.S.
§ 44-2003(A). Therefore, RESPONDENTS are jointly and severally liable for violations of A.R.S. §
44-1841.
V.
VIOLATION OF A.R.S. § 44-1842
(Transactions by Unregistered Dealers or Salesmen)
40. RESPONDENTS IGP, MADSEN, COKER, LONERGAN, and CAI offered or sold securities
within or from Arizona, while not registered as dealers or salesmen pursuant to the provisions of Article 9
of the Securities Act.
41. This conduct violates A.R.S. § 44-1842.
VI.
VIOLATION OF A.R.S. § 44-1991
(Fraud in Connection with the Offer or Sale of Securities)

26 REMEDIES PURS

42. In connection with the offer or sale of securities within or from Arizona, RESPONDENTS directly or indirectly: (i) employed a device, scheme or artifice to defraud; (ii) made untrue statements of material fact or omitted to state material facts which were necessary in order to make the statements made not misleading in light of the circumstances under which they were made; and/or (iii) engaged in transactions, practices or courses of business which operated or would operate as a fraud or deceit upon offerees and investors. RESPONDENTS' conduct includes, but is not limited to, the following:

- a) Misrepresenting and/or failing to adequately disclose the risks of the investment, including the potential for the company to trade its stock in the public market;
 - b) Failing to adequately disclose the financial condition of IGP;
 - c) Failing to disclose and/or misrepresenting the specific uses of investor funds;
- d) Failing to disclose the background and track record of IGP and its principals, in particular, that in November 2001, MADSEN, the Director of Sales and Marketing for IGP, pled guilty to mail fraud, a felony involving a scheme or plan for obtaining money or property by making false promises or statements with the intent to defraud.
 - 43. This conduct violates A.R.S. § 44-1991.
- 44. MADSEN and COKER directly or indirectly controlled IGP within the meaning of A.R.S. § 44-1999. Therefore, MADSEN and COKER are liable to the same extent as IGP for its violations of A.R.S. § 44-1991, pursuant to A.R.S. § 44-1999(B).
- 45. LONERGAN directly or indirectly controlled CAI within the meaning of A.R.S. § 44-1999. Therefore, LONERGAN is liable to the same extent as CAI for its violations of A.R.S. § 44-1991, pursuant to A.R.S. § 44-1999(B).
- 46. RESPONDENTS participated in or induced the sales of securities within the meaning of A.R.S. § 44-2003(A). Therefore, RESPONDENTS are jointly and severally liable for violations of A.R.S. § 44-1991.

VII.

REMEDIES PURSUANT TO A.R.S. § 44-1962

(Denial, Revocation or Suspension of Registration of Salesman)

- 47. DREOS'S conduct is grounds to revoke or suspend DREOS'S registration as a securities salesman with the Commission pursuant to A.R.S. § 44-1962. Specifically, DREOS has:
- a) Violated §§ 44-1841 and 44-1991 of the Securities Act within the meaning of A.R.S. § 44-1962(A)(2), by offering and selling unregistered securities and failing to disclose material facts in connection with the sale of those securities.
- b) Engaged in dishonest or unethical practices within the meaning of A.R.S. § 44-1962(10) as defined by A.A.C. R14-4-130(A)(2), by representing that securities will be listed, or that application for listing will be made on a securities exchange or the National Association of Securities Dealers Automated Quotation (NASDAQ) system or other quotation system without reasonable basis in fact for the representation.
- c) Engaged in dishonest or unethical practices within the meaning of A.R.S. § 44-1962(10) as defined by A.A.C. R14-4-130(A)(15), by borrowing money from a customer, who was not a relative of DREOS or a person in the business of lending funds.
- d) Engaged in dishonest or unethical practices within the meaning of A.R.S. § 44-1962(10) as defined by A.A.C. R14-4-130(A)(17), by selling securities that were not recorded on the records of AGSI, the dealer with whom he was registered at the time of the transactions.

VIII.

REQUESTED RELIEF

The Division requests that the Commission grant the following relief against RESPONDENTS:

- 1. Order RESPONDENTS to permanently cease and desist from violating the Securities Act, pursuant to A.R.S. §§ 44-2032;
- 2. Order RESPONDENTS to take affirmative action to correct the conditions resulting from their acts, practices or transactions, including a requirement to make restitution pursuant to A.R.S. §§ 44-2032;

3. Order RESPONDENTS to pay the state of Arizona administrative penalties of up to five thousand dollars (\$5,000) for each violation of the Securities Act, pursuant to A.R.S. § 44-2036;

- 4. Order DREOS to permanently cease and desist from violating the Securities Act, pursuant to A.R.S. § 44-1962;
- 5. Order the revocation or suspension of DREOS'S registration as a securities salesman pursuant to A.R.S. § 44-1962;
- 6. Order that the marital communities of RESPONDENT DREOS and ESTHER DREOS, and RESPONDENT LONERGAN and JANE DOE LONERGAN be subject to any order of restitution, rescission, administrative penalties, or other appropriate affirmative action pursuant to A.R.S. § 25-215; and
 - 7. Order any other relief that the Commission deems appropriate.

IX.

HEARING OPPORTUNITY

RESPONDENTS including RESPONDENT SPOUSES may request a hearing pursuant to A.R.S. § 44-1972 and A.A.C. R14-4-306. **If any RESPONDENT requests a hearing, the RESPONDENT must also answer this Notice.** A request for hearing must be in writing and received by the Commission within 10 business days after service of this Notice of Opportunity for Hearing. Each RESPONDENT and RESPONDENT SPOUSE must deliver or mail the request to Docket Control, Arizona Corporation Commission, 1200 W. Washington, Phoenix, Arizona 85007. A Docket Control cover sheet must accompany the request. A cover sheet form and instructions may be obtained from Docket Control by calling (602) 542-3477 or on the Commission's Internet web site at www.cc.state.az.us/utility/forms/index.htm.

If a request for a hearing is timely made, the Commission shall schedule the hearing to begin 20 to 60 days from the receipt of the request unless otherwise provided by law, stipulated by the parties, or ordered by the Commission. If a request for a hearing is not timely made, the Commission may, without

a hearing, enter an order against each RESPONDENT and RESPONDENT SPOUSE granting the relief requested by the Division in this Notice of Opportunity for Hearing.

Persons with a disability may request a reasonable accommodation such as a sign language interpreter, as well as request this document in an alternative format, by contacting Yvonne L. McFarlin, Executive Assistant to the Executive Secretary, voice phone number 602/542-3931, e-mail ymcfarlin@cc.state.az.us. Requests should be made as early as possible to allow time to arrange the accommodation.

X.

ANSWER REQUIREMENT

Pursuant to A.A.C. R14-4-305, if any RESPONDENT or RESPONDENT SPOUSE requests a hearing, such RESPONDENT or RESPONDENT SPOUSE must deliver or mail an Answer to this Notice of Opportunity for Hearing to Docket Control, Arizona Corporation Commission, 1200 W. Washington, Phoenix, Arizona 85007, within 30 calendar days after the date of service of this Notice of Opportunity for Hearing. A Docket Control cover sheet must accompany the Answer. A cover sheet form and instructions may be obtained from Docket Control by calling (602) 542-3477 or on the Commission's Internet web site at www.cc.state.az.us/utility/forms/index.htm.

Additionally, such RESPONDENT or RESPONDENT SPOUSE must serve the Answer upon the Division. Pursuant to A.A.C. R14-4-303, service upon the Division may be made by mailing or by hand-delivering a copy of the Answer to the Division at 1300 West Washington, 3rd Floor, Phoenix, Arizona, 85007, addressed to Pamela Johnson.

The Answer shall contain an admission or denial of each allegation in this Notice and the original signature of each RESPONDENT, RESPONDENT SPOUSE or RESPONDENT/RESPONDENT SPOUSE'S attorney. A statement of a lack of sufficient knowledge or information shall be considered a denial of an allegation. An allegation not denied shall be considered admitted.

When a RESPONDENT or RESPONDENT SPOUSE intends in good faith to deny only a part or a qualification of an allegation, such RESPONDENT or RESPONDENT SPOUSE shall specify that

1	part or qualification of the allegation and shall admit the remainder. Each RESPONDENT or
2	RESPONDENT SPOUSE waives any affirmative defense not raised in the answer.
3	The officer presiding over the hearing may grant relief from the requirement to file an Answer for
4	good cause shown.
5	Dated this <u>18</u> day of November, 2003.
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7	/s/ Matthew J. Neubert
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